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Assuming no conserction on the IL-21's, following actions would be taken in the order indicated.

. 1. A "last chance" private message to Ihrushchev, making perfectly clear how seriously we take the matter of the bombers, and indicating that the blockade would have to be employed to render them harmless.

2. Folitical pre-conditions to further action:

- (a) Eilsteral diplomatic efforts to get others still represented in Havans to tell the Castrol Government that the maintenance of Soviet offensive weapons in Cubs would be an occasion for breaking of diplomatic relations.
- (b) An GAL resolution, reviewing the incompleteness of the Soviet and Cuben performance under the Lennedy-Khrushchev understanding, and calling for continued close social surveightness and tightening of the blockade. The GAL would report its action, together with a formal complaint to the Security Council of the United Estions.
- (c) Action in the UK, designed to dramatize the incompleteness of boviet compliance with the Rennedy-Khrushebev understanding, and designed to get a UK exhortation to Cura to cooperate with

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es much as possible of the efforts U Thant has made to get Castro to sooperate; U Thant has already threatened to make public his offer of two days ago, to mee the five Latin American embassies as a UK "presence" for verification purposes.

(d) Public ennouncements and statements by the President and other Administration leaders, contracting sharply with the relative silence of Administration officials and Cuba during the last two weeks.

3. Tightoning of the blockeds -

- (a) Suspending the "Suspension of enforcement":
- (b) Fidening the proscribed categories to include PCL:
- (e) Stepping ships, starting with allies and neutrals, then Bloc ships, then Soviet ships.

4. Other actions -

(While air surveillance would be continued during this period and thereafter, "harrassing surveillance" designed to provoke ground fire is not regarded as an appropriate form of action, at least until all the above steps are played out.)

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The Cuban Missile Crisis Revisited: An International Collection of Documents, from the Bay of Pigs to the Brink of Nuclear War

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